

Message Text

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PM-04 H-02 INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01

SP-02 SS-15 USIA-06 SAM-01 SCCT-01 SAJ-01 DHA-02

ARA-06 AF-08 /108 W
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R 161428Z JUL 76
FM AMEMBASSY BELGRADE
TO SECSTATE WASHDC 7409
INFO AMEMBASSY ALGIERS
AMEMBASSY BUCHAREST
AMEMBASSY COLOMBO
AMEMBASSY MOSCOW
AMEMBASSY NEW DELHI
AMEMBASSY SEOUL
AMEMBASSY TEL AVIV
USUN NEW YORK 853
ZNE/AMCONSUL ZAGREB

C O N F I D E N T I A L SECTION 1 OF 3 BELGRADE 4706

E.O. 11652: GDS
TAGS: PFOR, UNGA, YO, KN, CH, KS, UR, YO, UG, PINS, RQ, PORG
SUBJECT: MULTILATERAL AFFAIRS: BERLIN ECPC DECLARATION,
YUGOSLAV POLICY ON TERRORISM

REF: A. BELGRADE 4508 B. STATE 163997

1. AMBASSADOR ENGAGED FSFA ASSISTANT SECRETARY KOMATINA (MILTILATERAL AFFAIRS) IN A LENGTHY, BROAD RANGING DISCUSSION JULY 14 INTER ALIA ON ISSUES OF IMPORTANCE TO U.S. TO BE DEALT WITH AT COLOMBO NON-ALIGNED SUMMIT.
2. NON-ALIGNMENT AND THE BERLIN ECPC DECLARATION. AMBASSADOR QUOTED PARAGRAPH IN ECPC DECLARATION WHICH
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CONTRASTS "SOCIALIST, NON-ALIGNED AND OTHER PEACE LOVING

COUNTRIES, THE COMMUNIST AND WORKERS' PARTIES AND PROGRESSIVE AND DEMOCRATIC FORCES OF EUROPE" WITH "REACTIONARY CIRCLES IN THE NATO COUNTRIES AND OTHER CONSERVATIVE FORCES" AND ASKED KOMATINA HOW YUGOSLAVIA AS A NON-ALIGNED COUNTRY COULD SUBSCRIBE TO SUCH A CLEAR DIVISION OF THE WORLD INTO TWO CAMPS, WITH SOCIALIST COUNTRIES AND THE NON-ALIGNED LUMPED TOGETHER. KOMATINA RESPONDED, CONTRADICTIONALLY (IN VIEW OF CONSIDERABLE ATTENTION DEVOTED BY ALL PARTIES TO WORDING OF DECLARATION), THAT "YUGOSLAVIA HAS NEVER DIVIDED THE COUNTRIES OF THE WORLD IN THIS MANNER". HE NOTED THAT THE SOCIALIST BLOC COUNTRIES AND THE NON-ALIGNED DIFFER IN THEIR APPROACH TO MANY ISSUES, ESPECIALLY THE FORMATION OF A NEW ECONOMIC ORDER, ADDING THAT THE NON-ALIGNED SHOULD NOT BE "LINKED WITH ANY GROUP OF COUNTRIES". HE CLAIMED BERLIN DECLARATION CONTAINS PHRASEOLOGY WHICH CAN BE VARIOUSLY INTERPRETED, "THE DOCUMENT OBVIOUSLY DOES NOT FULFILL THE EXPECTATIONS OF EVERY PARTY". NOTING GENERALLY THAT ONE'S WISHES ARE NOT ALWAYS REALIZABLE, KOMATINA STATED "THE ROMANIANS, FOR INSTANCE, WOULD LIKE TO BE OUT (OF SOVIET BLOC) BUT THEY CAN'T".

3. AMBASSADOR CALLED KOMATINA'S ATTENTION TO YUGOSLAV TELEVISION SPECIAL ON NON-ALIGNMENT PREVIOUS NIGHT THAT HAD INCLUDED STATEMENT OF YUGOSLAVIA AND NON-ALIGNED'S OBJECTION TO MILITARY ALLIANCES, BUT IN SPECIFYING NATO, CENTO AND SEATO HAD MADE NO MENTION OF WARSAW PACT. KOMATINA SOMEWHAT UNEASILY CONFESSED PERSONAL OPINION THAT PROGRAM'S TACTIC WAS POOR WAY OF ARTICULATING YUGOSLAVIA'S POLICY ON MILITARY BLOCS. HE NOTED EMPHATICALLY, HOWEVER, THAT WHILE THE NON-ALIGNED OPPOSE MILITARY BLOCS WHATEVER THEIR COMPOSITION, THEY FIND THEMSELVES MORE OFTEN IN OPPOSITION TO THE "WEST" "EXCLUSIVELY" BECAUSE OF ITS COLONIALIST PAST. HE ARGUED THAT NON-ALIGNED'S VIEW OF THE WORLD IS CONDITIONED TO GREAT EXTENT BY ITS HAVING "GROWN UP ON ANTI-COLONIAL REVOLUTIONS" AND ITS MORE VOCAL CRITICISM OF WESTERN MILITARY ALLIANCES IS INEVITABLE.

4. AMBASSADOR ASKED KOMATINA TO DEFINE "NEO-COLONIALISM"
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AND WHETHER SOVIET UNION'S RELATIONSHIP WITH THE EASTERN EUROPEAN COUNTRIES CORRECTLY CHARACTERIZED BY LATTER TERM. CONCEDED THAT SOVIET-EASTERN EUROPEAN RELATIONSHIP IS ONE OF EXPLOITATION, KOMATINA CLAIMED IT DOES NOT CONSTITUTE "NEO-COLONIALISM" SINCE SOVIETS LACK THE PROPERTY INTERESTS AND CONTROL OF NATURAL RESOURCES AND MEANS OF PRODUCTION IN EASTERN EUROPE. KOMATINA ADMITTED SOVIET UNION'S RELATIONSHIP WITH EASTERN

RUROPEAN BLOC COUNTRIES IS A HEGEMONIC ONE. AMBASSADOR STATED HE WISHED TO KNOW WHETHER HEGEMONY WOULD SPECIFICALLY BE ADDRESSED AT COLOMBO. KOMATINA STATED WITH EXACTITUDE THAT "NON-ALIGNED AT COLOMBO WILL DECLARE THEIR OPPOSITION TO IMPERIALISM, COLONIALISM, NEO-COLONIALISM, HEGEMONY AND OTHER FORMS OF DOMINATION OF ONE COUNTRY BY ANOTHER". HE VOLUNTEERED THAT CHINESE HAVE BEEN ASKING THEM SAME QUESTION (RE "HEGEMONY" AT COLOMBO). TO AMBASSADOR'S INSISTENCE THAT INCLUSION OF SPECIFIC WORD "HEGEMONY" IS IMPORTANT POINT, KOMATINA SAID CHINESE "WILL SETTLE FOR A STATEMENT OF OPPOSITION TO THE DOMINATION OF ONE COUNTRY BY ANOTHER."

5. PUERTO RICAN ISSUE AT NON-ALIGNED SUMMIT. AMBASSADOR TOLD KOMATINA HE UNDERSTOOD ALGIERS NACC MEETING ADDRESSED SUBJECT OF PUERTO RICO IN TERMS OFFENSIVE TO THE UNITED STATES, NOTING ALGIERS DOCUMENT HAD CHARACTERIZED PUERTO RICO AS COUNTRY REMIINING TO BE DECOLONIZED. HE ARGUED THAT INCLUSION OF WORD COLONIAL IN REFERENCE TO PUERTO RICO ENCOURAGES VIEWS OF THOSE CYNICAL TOWARD NON-ALIGNMENT. KOMATINA SAID HE HAD SEVERAL OBSERVATIONS TO MAKE WITH REGARD TO PUERTO RICO: FIRST, THAT THERE HAS OF LATE BEEN A "REVOLUTION" IN THE UNITED NATIONS' CONSIDERATION OF PURETO RICO (PRESUMABLY FAVORABLE TO U.S.); SECOND, THAT THERE ARE NO LATIN AMERICAN COUNTRIES WILLING TO TAKE A FIRM STAND IN

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OPPOSITION TO THE (CUBAN) POSITION THAT PUERTO RICO REMAINS UNDER COLONIAL DOMINATION; AND THIRD, YUGOSLAVIA IS "DISTURBED" BY THE CUBAN POSITION THAT THE PUERTO RICAN LIBERATION MOVEMENT IS THE SOLE LEGITIMATE REPRESENTATIVE OF THE PUERTO RICAN PEOPLE. BUT, HE ADDED, "YUGOSLAVIA IS THE ONLY COUNTRY WHICH IS CONTESTING THIS POSITION". KOMATINA ALLOWED THAT THERE HAD BEEN SOME OPPOSITION TO THE CUBAN POSITION BY INDIA AND SEVERAL LATIN AMERICAN COUNTRIES BUT THAT THE OPPOSITION OF THE LATTER HAD BEEN "VERY WEAK". KOMATINA SAID YUGOSLAVIA WAS FIRST IN POLITICAL DRAFTING GROUP AT ALGIERS NACC MEETING TO EXPRESS ITS DISAPPOINTMENT WITH CUBAN CONTENTION THAT PUERTO RICAN LIBERATION MOVEMENT IS ONLY TRUE REPRESENTATIVE OF PUERTO RICAN PEOPLE. HE STATED NO CONSENSUS WAS REACHED AT ALGIERS
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ON REFERENCE TO PUERTO RICAN LIBERATION MOVEMENT AND IT WAS CONSEQUENTLY DROPPED. KOMATINA SAID IF U.S. WISHES PUERTO RICO TREATED DIFFERENTLY IN MULTILATERAL FORA U.S. MUST WORK TO CREATE LARGER GROUP OF OPPONENTS TO CUBAN POSITION, ASKING WHY YUGOSLAVIA SHOULD BEAR THE BRUNT OF THIS FIGHT.

6. AMBASSADOR RESPONDED THAT SINCE YUGOSLAVIA'S FOREIGN POLICY IS A PRINCIPLED ONE IT COULD TAKE NO OTHER POSITION ON PUERTO RICO THAN THAT WHICH KOMATINA HAD SAID YUGOSLAVIA HAS ADOPTED. HE MADE POINT THAT CUBAN POSITION ON PUERTO RICO IS BASICALLY A RACIST ONE IN ITS CONTENTION THAT BECAUSE OF PUERTO RICO'S DIFFERENT LANGUAGE AND ETHNIC BACKGROUND IT COULD NOT CONCEIVABLY BE PART OF U.S. AMBASSADOR ADDED THAT YUGOSLAVIA AS A MULTI-NATIONAL FEDERATION SHOULD VIEW MINIMIZING OF SUPPORT FOR CUBAN POSITION ON PUERTO RICO AS IN ITS OWN INTEREST. KOMATINA MERELY REITERATED YUGOSLAVIA'S POSITION.

7. THE MIDDLE EAST AND ISRAELI EXPULSION ISSUE AT COLOMBO. AMBASSADOR QUERIED KOMATINA AS TO WHAT RESOLUTION

NON-ALIGNED WILL ADOPT AT COLOMBO WITH REGARD TO ISRAELIS. KOMATINA ANSWERED THAT ALTHOUGH ALGIERS NACC MEETING HAD "SET ASIDE" REQUEST TO ADDRESS QUESTION OF ISRAELI UN EXPULSION, REQUEST COULD RESURFACE AT COLOMBO, "ESPECIALLY IN VIEW OF VORSTER'S RECENT RECEPTION BY ISRAELI OFFICIALS". THE LATTER, KOMATINA SAID, HAD "WEAKENED THE RESERVATIONS" OF AFRICAN COUNTRIES SOUTH OF THE SAHARA ON ADOPTION BY THE NON-ALIGNED OF A RESOLUTION ON ISRAELI UN EXPULSION. KOMATINA SAID THAT AT ALGIERS NACC MEETING ISRAELI UN EXPULSION RESOLUTION HAD BEEN REJECTED FOR BOTH PROCEDURAL AND SUBSTANTIVE REASONS, PROCEDURALLY BECAUSE ALGIERS COULD NOT "PRE-JUDGE" COLOMBO, AND SUBSTANTIVELY, BECAUSE THE NATIONS IN ATTENDANCE BELIEVED "IT IS NOT THE WAY TO ACT TODAY". HE ADDED, HOWEVER, THAT PRESSURE ON ISRAELI UN EXPULSION RESOLUTION HAD BEEN EASED AT ALGIERS BY OTHER PREOCCUPATIONS OF ARAB COUNTRIES IN ATTENDANCE, MENTIONING SPECIFICALLY SYRIAN INVOLVEMENT IN LEBANON AND THE SAHARAN PROBLEM.

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8. NOTING THE YUGOSLAV "ASTONISHMENT" THAT EVEN SOME AMERICANS (AT USUN, HE SAID) STILL BELIEVE YUGOSLAVIA IS "ACTING TO EXCLUDE ISRAEL FROM UN", HE CATEGORICALLY STATED THAT YUGOSLAVIA DOES NOT SUPPORT ISRAELI EXPULSION FROM UN. HE SAID, HOWEVER, THAT ADDRESSING ISRAELI UN EXPULSION ISSUE MAY BE HELPFUL TO THE EXTENT THAT IT APPLIES PRESSURE ON THE ISRAELIS. KOMATINA THEN EXPRESSED YUGOSLAVIA'S POSITION ON AN OVERALL MIDDLE EAST SOLUTION (AS REPORTED IN REFTEL A) AND IN ADDRESSING PALESTINIAN PROBLEMS NOTED THAT PALESTINIANS ARE PRESENTLY "ENDANGERED BY THEIR ALLIES AS MUCH AS OTHERS". KOMATINA HELD THAT GREATER ARAB UNITY IS PREREQUISITE FOR EFFECTIVE PRESSURING OF ISRAELIS. KOMATINA SAID MAIN ISSUE CONCERNING ISRAEL IN THE UN IS THE POSSIBILITY NOT OF ITS EXPULSION BUT OF ITS SUSPENSION AND STATED THAT YUGOSLAVIA IS ALSO OPPOSED TO ISRAEL'S SUSPENSION. HE THEN OFFERED FOLLOWING OBSERVATIONS ON ISRAELI EXPULSION/SUSPENSION ISSUE WITHIN NONALIGNED MOVEMENT: FIRST, THAT THE ASIAN COUNTRIES, INCLUDING INDIA, ARE "FOLLOWING THE ARABS ON THIS" ISSUE, AND SECONDLY, THAT THE AFRICAN COUNTRIES SOUTH OF THE SAHARA STILL MAINTAIN THE POSITION THAT ISRAEL'S SUSPENSION IS NEITHER A "RIGHT" NOR HELPFUL ACTION. BUT HOW LONG THEY WILL MAINTAIN THIS POSITION IS QUESTIONABLE, KOMATINA CONTENDED. HE SAID THE "LATIN AMERICAN COUNTRIES" ARE ALSO AGAINST EXCLUSION OF ISRAEL FROM THE UN, BUT ADDED THAT IF ISRAELI INTRANSIGENCE CONTINUES INDEFINITELY, THE SITUATION (RE NON-ALIGNED SUPPORT OR LACK THEREOF

FOR ISRAELI EXPLUSION) CAN CHANGE.

9. TO THE QUESTION OF WHAT EFFECT ISRAEL'S SUSPENSION MIGHT HAVE UPON THE UN ITSELF, KOMATINA COMMENTED THAT "BEING IN OR OUT OF THE UN WOULD NOT AFFECT ISRAEL'S BEHAVIOR, ITS NOXIOUS BEHAVIOR", BUT IT COULD HAVE SOME "IMPACT" ON FORCES WITHIN ISRAEL, ALTHOUGH HE DID NOT EXPECT THE LATTER WOULD BE SIGNIFICANT. HE OPINED THAT ISRAEL'S EXPULSION WOULD BE OF CONSIDERABLE IMPORTANCE TO THE UN AS A WHOLE, THAT WERE IT NOT "CATASTROPHIC" IT WOULD CERTAINLY LEAD TO A SEVERE CURTAILING OF UN ACTIVITIES.
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10. AMBASSADOR ASKED WHETHER THE LEBANESE SITUATION WOULD SPECIFICALLY BE ADDRESSED AT COLOMBO AND KOMATINA RESPONDED THAT IT WOULD BE, AS IT HAS BEEN IN RECENT NONALIGNED GATHERINGS.

11. THE NONALIGNED MOVEMENT AND THE KOREAN QUESTION. AMBASSADOR PRESENTED KOMATINA WITH COPIES OF DPRK-PRC AND DPRK-USSR TREATIES IN ADDITION TO AN ITEM RECENTLY

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SS-15 USIA-06 EA-07 SAM-01 SAJ-01 SCCT-01 DHA-02

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R 161428Z JUL 76

FM AMEMBASSY BELGRADE

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INFO AMEMBASSY ALGIERS
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CARRIED IN "TANJUG" COVERING CHINESE REAFFIRMATION OF VALIDITY OF DPRK-PRC TREATY. HE MADE POINT THAT MUTUAL DEFENSE TREATY BETWEEN NON-ALIGNED COUNTRY AND MAJOR POWER IS INCONSISTENT WITH THE BASIC PRINCIPLE OF NON-ALIGNMENT AND THAT EXISTENCE AND CONTINUED VALIDITY OF AFOREMENTIONED TREATIES RENDERS INDEFENSIBLE NORTH KOREA'S STATUS AS NON-ALIGNED COUNTRY. KOMATINA, AT FIRST DOWN-PLAYING IMPORTANCE OF TREATIES AND LATER CLAIMING THEY ARE "OBSOLETE", ARGUED THAT TREATIES DO NOT REFLECT NORTH KOREA'S PRESENT POLITICAL/MILITARY POSITION. MAINTAINING THAT NON-ALIGNED MOVEMENT SUPPORTS WITHDRAWAL OF FOREIGN TROOPS FROM ANY COUNTRY, KOMATINA STATED A WITHDRAWAL OF TROOPS FROM SOUTH KOREA IS CONSISTENT WITH NON-ALIGNED PRINCIPLES. KOMATINA VOLUNTEERED THAT THE STRONGEST ARGUMENT AGAINST NORTH
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KOREA'S STAND ON REUNIFICATION IS THE IMPRACTICALITY OF NORTH KOREA'S "BLINDNESS" TO THE MERE EXISTENCE OF SOUTH KOREA. NORTH KOREA IS PAYING THE PRICE FOR THIS POLICY, HE SAID, ADDING THAT MANY NON-ALIGNED COUNTRIES ARE IN THE PROCESS OF STRENGTHENING THEIR TIES WITH SOUTH KOREA AND THAT THE NORTH KOREAN "RESOLUTION" IS "GOING NOWHERE". KOMATINA THEN REPEATEDLY STATED THAT YUGOSLAVIA HAS CONSISTENTLY BEEN PRESSING THE NORTH KOREANS ON THE NECESSITY FOR THEIR AT LEAST ACKNOWLEDGING THE EXISTENCE OF A SOUTH KOREAN STATE.
(NOTE: WE FIND THIS ALLEGED RECOGNITION PUSH SOMEWHAT HARD TO BELIEVE, THOUGH WE AGREE WITH BONN 12020 THAT YUGOSLAVS TRYING TO PERSUADE BONN 12020 YUGOSLAV NORTH KOREANS OF WISDOM OF MORE FLEXIBLE TACTICS (SEE BELGRADE 2670).

12. YUGOSLAV POLICY ON TERRORISM, LIBYA-SUDAN CONFLICT. TO AMBASSADOR'S QUESTION OF WHETHER RECENT ABORTIVE COUP IN THE SUDAN WOULD SURFACE AT COLOMBO, KOMATINA WAS NON-COMMITAL. HE SAID SUDAN HAD NOT ASKED YUGOSLAVIA FOR A PUBLIC SHOW OF SUPPORT FOR THEIR STAND VIS-A-

VIS LIBYA, EXPLAINING THAT IN VIEW OF YUGOSLAVIA'S "BEST POSSIBLE RELATIONS" WITH SUDAN, NIMEIRY REFRAINED FROM ASKING YUGOSLAVIA TO ADOPT DIFFICULT PARTISAN POSITION IN THE DISPUTE.

13. AMBASSADOR ARGUED IT OUGHT TO BE A MATTER OF PRINCIPLE FOR YUGOSLAVIA TO CONDEMN LIBYA'S INVOLVEMENT IN THE ATTEMPTED COUP. KOMATINA PARTIALLY GRANTED THE POINT BUT SAID YUGOSLAVIA TRIES TO MAINTAIN A POSITION MORE CONDUCTIVE TO A RESOLUTION OF SUCH CONFLICTS. (NOTE: MINUTES AFTER DEPARTING FOREIGN MINISTRY AMBASSADOR BY CHANCE MET SUDANESE AMBASSADOR AND ASKED LATTER WHETHER SUDAN HAD REQUESTED YUGOSLAV SUPPORT FOR HIS GOVERNMENT'S POSITION IN DISPUTE WITH LIBYA. SUDANESE AMBASSADOR REPLIED IT HAD NOT BUT THAT HE WAS "GOING IN" TO ASK FOR SUCH SUPPORT TOMORROW, I.E., JULY 15.) AMBASSADOR ASKED HOW, THEN YUGOSLAVS COULD CONDEMN ISRAELI ACTIONS AT ENTEBBE. DID YUGOSLAVS BELIEVE A COUNTRY'S RESCUING ITS CITIZENS HELD HOSTAGE IN A FOREIGN LAND WAS MORE REPREHENSIBLE THAN ONE COUNTRY'S ATTEMPT

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TO OVERTHROW THE GOVERNMENT OF ANOTHER? KOMATINA INVOKED YUGOSLAV POSITION THAT INVOLVEMENT OF A STATE IN TERRORIST OR ANTI-TERRORIST ACTIONS COULD NOT BE JUDGED ON A PAR WITH THAT OF INDIVIDUALS. AMBASSADOR STATED THAT SINCE SENIOR YUGOSLAV OFFICIALS FREQUENTLY ADMONISH THE U.S. FOR SUPPORTING THE WRONG FORCES IN CERTAIN PARTS OF THE WORLD HE WOULD LIKE TO ASK HOW YUGOSLAVIA CAN SUPPORT AMIN, A SELF-PROCLAIMED ADMIRER OF HITLER AND NAZISM, A FASCIST? KOMATINA'S INITIAL RESPONSE WAS "THAT IS A GOOD QUESTION". HE DREW DISTINCTION THAT AT LEAST UGANDA'S PRINCIPLES OF NON-ALIGNMENT ARE "O.K.". KOMATINA COMPARED ISRAELI RAID AT ENTEBBE WITH SOVIET UNION'S (HYPOTETICAL) COMING TO YUGOSLAVIA AND SIMPLY TAKING DAPCEVIC BY FORCE OR YUGOSLAVIA'S (HYPOTHETICAL) COMING TO THE U.S. AND REMOVING PERSONS RESPONSIBLE FOR TERRORIST ACTS AND AGAIN STATED THAT SUCH ACTS BY A STATE ARE IMPERMISSIBLE. AMBASSADOR MADE POINT THAT ONLY SOLUTION TO PROBLEM IS FOR EVERY STATE TO CONDEMN ALL ACTS OF TERRORISM.

14. EMBASSY REPORTING BY SEPTTEL MAIN POINTS OF JULY 15 MINIC STATEMENT ON NON-ALIGNED.

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Message Attributes

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